

**Meghalaya Health Systems Strengthening Project  
(P173589)**

**Stakeholder Engagement Plan**

**Department of Health and Family Welfare  
Government of Meghalaya**

**01 October 2020**

## ABBREVIATIONS

ADC	Autonomous District Council
ANM	Auxiliary nurse midwife
ASHA	Accredited social health activist
BMW	Bio-medical Waste
CERC	Contingent Emergency Response Component
CHC	Community Health Centre
CMO	Chief Medical Officer
CTF	Common treatment facility
DH	District Hospital
DMHO	District Medical and Health Officer
DOHFW	Department of Health and Family Welfare
E&S	Environmental and Social
ESF	Environmental and Social Framework of World Bank
ESMF	Environmental and Social management Framework
ESMP	Environmental and Social Management Plan
ESS	Environmental and Social Standard
FPIC	Free, Prior, and Informed Consent
GBV	Gender Based Violence
GHADC	Garo Hills Autonomous District
GoI	Government of India
GoM	Government of Meghalaya
GRM	Grievance Redress Mechanism
HCF	Health Care Facility
HR	Human Resource
HWC	Health and Wellness Centre
ICT	Information and communication technology
IEC	Information, Education, and Communication
IPA	Internal performance agreement
IPF	Investment Project Financing
IPM	Internal Performance Management
IT	Information Technology
JHADC	Jaintia Hills Autonomous District
KHADC	Khasi Hills Autonomous District Council
MHIS	Megha Health Insurance Scheme
MMR	Maternal Mortality Rate
MO	Medical Officer
MOHFW	Ministry of Health and Family Welfare
MSPCB	Meghalaya State Pollution Control Board
NCD	Non-communicable diseases
NGO	Non-governmental Organization
NHM	National Health Mission
NQAS	National Quality Assurance Standards
OHS	Occupation and Health Safety
OOPE	Out-of-pocket expenditure
OSC	One Stop Centre
PDO	Project Development Objective

PHC	Primary Health Centre
PMU	Project Management Unit
PPE	Personal Protective equipment
PPP	Public Private Partnership
RKS	Rogi Kalyan Samiti
SBCC	Social and Behaviour Change Communication
SC	Sub-Centre
SEA	Sexual exploitation and abuse
SEP	Stakeholder Engagement Plan
SH	Sexual harassment
SOP	Standard Operating Procedure
VC	Village Council
WCD	Women and Child Development

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# **STAKEHOLDER ENGAGEMENT PLAN FOR MEGHALAYA HEALTH SYSTEMS STRENGTHENING PROJECT (P173589)**

## **1 INTRODUCTION**

The Government of Meghalaya (GoM) recognizes that improvement of the health systems is paramount for a citizen-centric fully functional service provision. Recognising the gaps in current services, GoM plans to strengthen the health systems through a series of measures that can not only bring efficiency in operations but also ensure achievement of short term and long-term goals of having qualified competent staff that can sustainably provide quality service delivery. The Meghalaya Health System Strengthening Project (MHSSP) articulates the key measures that the GOM plan to take in strengthening the health system in the state.

The MHSSP is under preparation and in accordance with World Bank’s Environment and Social Framework (ESF). In compliance with its requirements under ESS10 on ‘Stakeholder Engagement and Information Disclosure’, this plan has been developed to guide the engagement of various project stakeholders, including affected persons with the project during its life cycle, spell the strategies and approaches that would be in place to ensure that all stakeholders are informed a priori about all proposed project activities and their impacts in a culturally appropriate manner and mechanisms that would be developed by the project to systematically seek their feedback. ESS10 recognises that effective engagement with the stakeholder can significantly improve the project outcomes and their sustainability through better community acceptance and ownership, enhance the environmental and social sustainability of projects, and hence make a significant contribution to successful project implementation.

### **1.1 Project Background**

The proposed project development objective (PDO) is to “**improve accountability, quality, and therefore utilization of health services in Meghalaya**”. More specifically, the project will improve the quality and responsiveness of health services among public facilities at primary health center (PHC), community health center (CHC) and district hospital levels. This shall be done by creating an ecosystem of increased accountability through intra-governmental Internal Performance Agreements (IPA). IPAs shall be designed both as a management and financing tool for enabling a culture of accountability, which will over time improve utilization of health services. The progress towards achievement of the PDO will be measured by the following results indicators:

- a. Increase in percentage of health facilities and administrative units that achieve physical and financial performance thresholds as set forth in the IPA (accountability)
- b. Increase in number of government health facilities with quality certification (quality)
- c. Increase in number of patients utilizing government health services at out-patient department (OPD) in targeted facilities. (number), disaggregated by gender (utilization)
- d. Increase in percentage coverage of households under health insurance scheme. (utilization)

#### **1.1.1 Project Components**

**Component 1. Improving accountability and strengthening governance of health services through Internal performance agreements transforming the ecosystem of health service delivery:**

**This component will focus on reforms in governance, management and accountability using IPA tool.** Performance-based contracts and RBF are proven to have a positive impact on service delivery,<sup>1</sup> and it has the potential to catalyse comprehensive reforms in addressing structural problems of health service delivery.<sup>2</sup> Learnings from other countries indicate performance-based financing could positively impact quality.<sup>3</sup> Therefore, institutions and health facilities will be financed for results measured against agreed indicators. These will constitute IPAs between the DoHFW and implementing institutions. The arrangement shall be modelled around the principal-agent as there exists a complete convergence of objectives between participating entities.<sup>4</sup> The strategic approach for achieving this outlined below:

- a. **IPAs will be signed at three levels of the state public health system.** Entities with which the DoHFW shall sign such agreements are the Directorate and its subsidiary departments including the Megha Health Insurance Society; District level health administration office and District hospitals; and health facilities, which includes a referral hospital (CHC) and primary health centers.
- b. **The Directorates will be supported in identifying existing sector-wide gaps in quality and utilization of health services, determining the most suitable approaches to address these gaps, developing action plans, and help operationalizing those plans.** Funding will be provided to the directorates, eligible subsidiary divisions and MHIS who will meet pre-conditions reflecting a minimum level of capacity and interest, including signing of IPA and development of action plans with agreed targets.
- c. **The performance at all these levels will be measured against their results defined via key indicators that contribute to quality of health services.** Key indicators are related to improved policy for human resources, improved population coverage under MHIS for increased financial protection and improved processes under the state insurance scheme, state level reforms for supply chain management, improved regulation for bio medical waste, reduction in drug stockout (at State level); improved monitoring of health facility, coordination for optimal utilization of resources including utilization of insurance claim receipts, timely supply of resources (at district level); and improved health facility quality score.
- d. **The achievement of performance indicators will be monitored and confirmed in two ways.** (1) an internal verification mechanism that uses an existing pool of human resources identified under national program to assess various quality assurance activities. The project will introduce internal performance contracts whereby public health administrative institutions are held responsible for verifying performance indicators as per the standard protocol defined by the project. . (2) an external verification method to help strengthen the overall monitoring process. A pool of contracted consultants will independently assess sample reported results as well as the use of financial incentives by different levels. Indicators and targets will be revised based on implementation experience. The health facilities will be empowered to use these incentives for activities that contributes in improvement of health facility. A dashboard will be created to facilitate benchmarking of results and performance management.

**Component 2: Strengthening Systems to Sustain Quality of health service:** This component will focus on quality certification of identified facilities and strengthening the capacity of different aspect of health systems that are prerequisites for delivering quality services.

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<sup>1</sup> Cheche, S.G. and S. Muathe, *A critical review of literature on performance contracting*. Global Journal of Commerce & Management Perspective, 2014. 3(6): p. 65-70,

<sup>2</sup> Meessen B, Soucat A, Sekabaraga C. Performance-based financing: just a donor fad or a catalyst towards comprehensive health-care reform? *Bulletin of the World Health Organization* 2011; 89: 153-6.

<sup>3</sup> Zang, O., Djienuouassi, S., Sorgho, G., & Taptueii, J. C. (2015). Impact of performance-based financing on health-care quality and utilization in urban areas of Cameroon. *African Health Monitor*, 7(21), 22.

<sup>4</sup> Savedoff WD, Partner S. Basic economics of results-based financing in health. *Bath, Maine: Social Insight* 2010.

1. **Improvements in the delivery and quality of health services at district hospital, CHC and PHC:** The project will invest in improving service delivery through comprehensive quality assurance programs leading to quality certification of health facilities; investments in health service infrastructure to improve functionality, including water supply, sanitation and electrical power; strengthening technical infrastructure like neonatal and pediatric intensive care units, engagement with private sector wherever required, strengthening forward and backward referral linkages and for improving knowledge exchange programs. As part of continuous capacity building state will retrain a pool of trainers to undertake facility-wise trainings and mentoring along with hands-on approach for implementing NQAS. The project will design interventions focused on making health facilities environmentally friendly and energy efficient. This includes designing the use of solar power, conserving water resources through rainwater harvesting and landscaping to make the spaces more pleasant and environmentally friendly. To enable this the project will support:
  - a. Strengthening planning and management capacity for continuous quality improvement at identified health facilities through quality improvement plans focusing on patient and provider safety and quality of care, and improved data collection systems using ICT solutions for monitoring.
  - b. This will entail need-based re-designing hospitals, fund equipment, additional human resources, technical assistance and outsourcing of non-clinical and clinical support services, using performance-based contracts, in all district hospitals and targeted health facilities.
  - c. Health facilities at CHC and PHC levels will follow a similar format with low intensity but continued focus on improving the quality of health service delivery.
2. **In addition, the project will emphasize capacity building of hospital and health facility staff, focusing on techno-managerial skills and aligning incentives to perform better, through the medium of innovative in-service trainings and by piloting performance-based incentives and rewards.** The project will implement ‘Low Dose High Frequency (LDHF) Training’ approaches. These approaches will implement specific ‘vignettes’ or knowledge tests to promote evidence based medical practice targeting key conditions related to the burden of disease in Meghalaya. These key conditions are next to key Maternal and Child Health conditions, non-communicable diseases such as cancer, hypertension and diabetes. The serially administered nature of the vignettes combined with a positive incentive environment both for the institution and the individual are expected to raise content of care quality swiftly.<sup>5</sup>
3. **Return of investments in quality and capacity is unlikely to sustain if Human Resource for health (HRH) are not managed optimally. Therefore, specific interventions in this regard are planned under this component.** The project will address constraints to improved availability, motivation, and performance of health human resources under three main groupings namely HR Planning & Management, capacity building and pre-service education. The shortages in human resources for health, especially in PHCs and CHCs will be addressed by contracting in specialist and outsourcing of PHCs and CHCs following PPP contracts. The component will also strengthen the pre-service education provided by government nursing schools, including investment in infrastructure improvement, capacity-building of Nurse tutors and help upgrading from GNM schools to B.Sc. colleges.

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<sup>5</sup> Fritsche, G. and J. Peabody (2018). "Methods to Improve Quality Performance at Scale in Lower -, and Middle-Income Countries." *Journal of Global Health* **8**(2). Peabody, J., et al. (2011). "Financial Incentives and Measurement Physicians Improved Quality of Care in the Philippines." *Health Affairs* **30**(4): 773-781. Peabody, J., et al. (2013). "The Importance of performance incentives on child health outcomes: results from a cluster-randomized controlled trial in the Philippines." *Health Policy and Planning*. Peabody, J. W., et al. (2017). "Large-Scale Evaluation of Quality of Care in 6 Countries of Eastern Europe and Central Asia Using Clinical Performance and Value Vignettes." *Global Health: Science and Practice* **5**: 173.

4. **Quality cannot be ensured without continuous availability of medicines and consumables. Therefore, the project will support strengthening of procurement and supply chain management:** The Department of Health's procurement and supply chain management systems (PSM) will be strengthened to improve the supply of medicines and consumables.
5. **Infection prevention and control is essential for quality. Strengthening of biomedical waste management:** The project will support development of a plan for improving management and disposal of all biomedical waste generated by both government and private health facilities, in collaboration with the State Pollution Control Board and municipalities. The project will then finance implementation of the plan, including investments in necessary infrastructure, equipment and training, private sector engagement, IEC, infection prevention measures and immunization for health care providers.
6. **Improvement of planning, management, and monitoring functioning:** The project will strengthen the administrative structures responsible for health system management, including management of the World Bank project with support by an externally contracted Project Management Agency. The project will support development of a command and control system to integrate existing information systems and applications, including the health management information system, epidemiological surveillance, electronic health records, the human resources management information system (HRMIS), the Megha Health Insurance Scheme information system, the grievance redressal system, and others.
7. **A Project Management Unit (PMU) embedded in the Department will be responsible for technical, fiduciary and safeguards management, as well as monitoring and evaluation.** Through this component, the project would finance (i) establishment of project management unit (PMU) within Directorate of health Services and associated technical staff and support consultants (ii) the incremental cost associated with use of existing government agencies (iii) Establishment of expert groups (consulting services) to provide technical support to PMU (iv) Provision of training to PMU staff, government staff and technical experts (v) technical fiduciary and safeguards oversight and supervision of project activities in the field; and (vi) monitoring and evaluation of the project at all level.

### **Component 3: Increasing coverage and utilization of quality health services**

1. **Improving coverage and strengthening institutional capacity of the Megha Health Insurance Scheme:** This component shall support the state insurance program and its linkages with the PM-JAY to reduce financial barriers in accessing hospital services, prevent catastrophic out-of-pocket expenditures (OOPE) for health by poor families, and expand coverage. For this, architectural corrections are required in the two health insurance schemes that are running in parallel. The project will finance investments in such corrections at three levels: (a) strengthening policy and design for increased operational efficiency; (b) strengthening institutional capacity, systems and processes of the State insurance agency for greater accountability; and (c) community interventions for improving coverage and demand.
2. **Pilot innovations in Wellness Centres:** The project will support the state in implementing the Ayushman Bharat strategy for strengthening Health and Wellness Centres, with capacity to provide an expanded package of services, including for primary screening, counselling and referral for NCDs. The project will help fill gaps in human resources, infrastructure, and equipment necessary for upgrading targeted facilities. The project will pilot innovative strategies including service delivery through tele-medicine, patient flow management and improvement in service delivery through PPP- NGO mode.



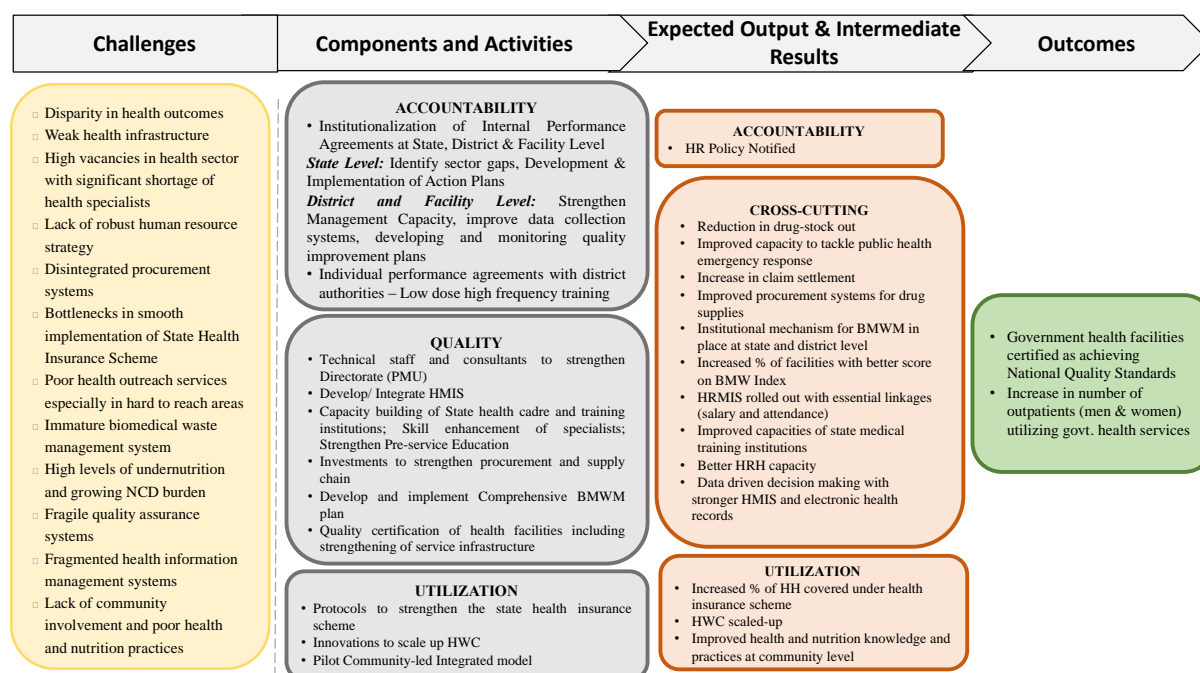
3. **Pilot Community level intervention for health and nutrition services:** The project will pilot community led intervention to demonstrate the integrated and multisectoral approach for women and child development in the coverage areas of HWC. .

**Component 4: Contingent Emergency Response Component:** Provision of immediate response to an Eligible Crisis or Emergency, as needed.

### 1.1.2 Project Beneficiaries

1. The proposed project will benefit the entire state of Meghalaya as it aims to strengthen the state public health system. The primary focus will be on strengthening the 12 district hospitals, 23 CHCs and 70 PHCs across the state. Systems will also be strengthened in the Megha Health Insurance Scheme which is currently used by 56 percent families in the State.
2. The project will also benefit the health sector staff, specifically at the secondary and primary levels, by strengthening their capacity and provide them skills training. The investment at the health facility level to improve infrastructure, private sector partnerships, technology solutions, and improved working conditions will improve their efficiency and satisfaction level and provide better quality care.
3. The community level intervention that follows the integrated approach for child development also provide focused health and nutrition service for mothers. This will benefit the women and child through focused intervention.

### 1.1.3 The Result Chain



## 1.2 Key Environmental and Social Risks and Impacts

The project does not envisage potential large-scale, significant or irreversible environmental impacts. The project does entail a range of minor civil works for infrastructure repair and rehabilitation, but the risks and impacts associated with these activities (such as noise and dust pollution) will be localized and short-term. The project proposes to develop a strategy and finance primarily capacity building and institutional strengthening including (i) hiring of external consultancy support; (ii) minor civil works; (iii) purchase of goods and equipment; (iv) training of human resources; and (v) purchase of services.

With the improved utilization of health services through the project, the quantity of bio-medical waste will increase. However, the increase of biomedical waste will not be significant. Nonetheless, given that the present bio-medical waste management of the State, the project will invest to improve the overall ecosystem for bio-medical waste management that includes segregation, disinfection, collection and disposal that largely safeguards the environment and contributes in improving the quality of health service and patient safety.

Overall, it is expected that the project will have positive environmental and social impacts, given the project components aims to strengthen the public health function and improve the access to and quality of health service delivery in Meghalaya. The key social risks emerge from the risk of exclusion and access to services given the difficult geographic terrain of the state and especially those living in remote and hilly areas.

### **1.3 Objectives of Stakeholder Engagement Plan (SEP)**

SEP seeks to provide a transparent engagement and open communication between and among the project stakeholders to maximize participation and inclusion for project design, implementation, monitoring and evaluation; enhance project acceptance and improve the environmental and social sustainability. A systematic approach to stakeholder engagement will help DoHFW develop and maintain over time a constructive relationship with the stakeholders throughout the duration of the Project.

Specific objective of this SEP is to establish a systematic approach to stakeholder engagement at project level that will:

- Identify stakeholders and build/maintain a constructive relationship with them to enable stakeholders' views to be considered in project design and environmental and social performance;
- Assess the level of stakeholder interest and support for the project;
- Promote and provide means for effective and inclusive engagement with project affected parties throughout the project life cycle on issues that could potentially affect them;
- Ensure that appropriate project information on environmental and social risks and impacts is disclosed to stakeholders in a timely, understandable, accessible and appropriate manner and format; and
- Provide project-affected parties with accessible and inclusive means to raise issues and grievances and allow DoHFW to respond to and manage such grievances.

### **1.4 Methodology Adopted in Development the SEP**

To inform project design and for development of SEP, consultation with various stakeholders were undertaken including discussions were conducted with key officials in DoFHW. These consultations were done where possible (especially some of those in Shillong) on face-to-face, and otherwise in a virtual manner in relation to main environmental and social aspects of the project. The views of the vulnerable groups are sought through virtual consultations with representative organizations/institutions and NGOs/ CBOs working with them. This involved:

- Discussion with DoFHW key officials
- Discussion with State pollution control board, Social Welfare and Tribal Development Department, Women and Child Development Department, Education Department, all three Autonomous development Councils (Khasi Hills ADC, Garo Hills ADC, Jaintia Hills ADC) in virtual manner.
- Discussion also happened with Meghalaya Medical Services Association, the larger body of medical professionals in Meghalaya

- Survey of 17 HCFs including 2 DHs, 2 CHCs, and 14 PHCs to collect baseline on key environmental and social indicators using digital methods.
- Consultation with HCFs key Medical officers/ Nurses using one-to-one phone calls about their issues and concerns as well as issues and concerns with 2 DH, 2 CHC, 7 PHC/ UHC and one DMHO.
- Consultation with CBOs (including women groups, elderly groups etc) and NGOs (15 in #s) to voice the concerns of women, youth, elderly, and disabled population.
- Consultation with traditional community heads/ village council chairman(s)/ members to voice the concerns of beneficiaries including poor, vulnerable and marginalised groups living in their village.

The key concerns as voiced by various stakeholder groups are presented in Annex-II, and further informed the ESMF and project preparation by instituting specific measures targeting poor and vulnerable population and those living in remote areas.



Consultation with Women's group



Consultations with NGOs – face to face as well in virtual manner

## 2 STAKEHOLDER IDENTIFICATION AND ANALYSIS

Project stakeholders are defined as individuals, groups or other entities who:

- (i) are impacted or likely to be impacted directly or indirectly, positively or adversely, by the Project (also known as “**affected parties**”); and
- (ii) may have an interest in the Project (“**interested parties**”). They include individuals or groups whose interests may be affected by the Project and who have the potential to influence the Project outcomes in any way.
- (iii) persons who may be disproportionately impacted or further disadvantaged by the project as compared with any other groups due to their vulnerable status, and that may require special engagement efforts to ensure their equal representation in the consultation and decision-making process associated with the project are categorized as “**vulnerable groups**”).

### 2.1 Affected Parties

Affected Parties include local communities, community institutions, health care facilities, health care providers etc who may be subject to direct impacts from the Project and includes:

- Community living on target areas of the project
- Community institutions such as Village Health and Sanitation Committees (VHSCs), ASHAs, ANMs in the villages that coordinate with target health facilities in providing promotive health care and provide linkages to reproductive, maternal, new-born and child health (RMNCH) services
- Target health facilities i.e. target District Hospitals, CHCs, PHCs, and SCs
- Health care workers especially in the target health facilities
- Workers associated with handling, transportation and disposal of BMW
- Department of Health and Family Welfare and all its Directorates

### 2.2 Interested Parties

The project stakeholders also include parties other than the directly affected communities, including:

- Other line departments and agencies such as State pollution control board, Social Welfare and Tribal Development Department, Women and Child Development Department, Education Department, Autonomous development Councils (Khasi Hills ADC, Garo Hills ADC, Jaintia Hills ADC) etc.
- Elected representatives
- NGOs and CBOs including women groups, elderly groups etc.
- INGOs supporting NGOs/ CBOs in Mizoram on health care, disability, gender, and other such issues
- Media groups and academia
- The public at large

### 2.3 Vulnerable Groups

It is important to understand and recognise whether project impacts may disproportionately fall on disadvantaged or vulnerable individuals or groups, who often do not have a voice to express their concerns or understand the impacts of a project. And hence, awareness raising and stakeholder engagement with disadvantaged or vulnerable individuals/ groups on health care services in target areas be adapted to take into account such groups or individuals issues and concerns, cultural sensitivities, and to ensure proper understanding of project activities and benefits. This includes:

- Elderly
- People with disabilities
- Women, especially Young women and girls at heightened risk of gender-based violence
- Scheduled tribes (ST), scheduled castes (SC), and communities living in in remote and hilly locations
- Illiterate and poor population especially in rural and remote areas
- Female-headed households, especially single mothers with underage children
- Tribal/ ethnic/ gender minority groups and migrants' workers from other states etc.

## 2.4 Stakeholder Analysis

Stakeholder analysis is the process of identifying the stakeholder groups that are likely to affect or be affected by the project activities and sorting them according to their impact on the project and the impact the project activities will have on them. Stakeholder analysis is an ongoing process, which may evolve as new stakeholders are introduced to the project. The preliminary stakeholder analysis has identified the various interests of stakeholder groups and the influence these groups may have on the project. The analysis also shaped the design of stakeholder consultation activities and which stakeholders to engage and when.

<b>Stakeholder Group</b>	<b>Key Characteristics</b>	<b>Stakeholder Interest</b>	<b>Language Needs</b>	<b>Preferred Means of Communication</b>	<b>Specific needs</b>
Community groups including minority groups and public at large	Key primary beneficiary seeking quality health services closer to their village/ town	<ul style="list-style-type: none"> <li>- Better medical services closer to village</li> <li>- Better medical assistance for gynaecological diseases at the PHC/ CHC</li> <li>- Better RMNCH services closer to village</li> <li>- Better geriatric disease treatment locally</li> <li>- Better medical services for disabled population</li> <li>- Improved diagnostic services</li> </ul>	English, Khasi, Garo	TV, Newspaper, Community meetings	Timings based on community convenience
Elderly population and persons with disability	Key primary beneficiary seeking quality health services including geriatric care and with universal access measures being in place at HCFs	<ul style="list-style-type: none"> <li>- Better medical services closer to village</li> <li>- Better geriatric disease treatment locally</li> <li>- Better medical services for disabled population</li> <li>- Infrastructure supporting universal access for elderly and disabled</li> </ul>	English, Khasi, Garo	Community meetings	Timings based on community convenience

**Table 1: Stakeholder Analysis**

Stakeholder Group	Key Characteristics	Stakeholder Interest	Language Needs	Preferred Means of Communication	Specific needs
		<ul style="list-style-type: none"> <li>– population</li> <li>– Improved diagnostic services</li> </ul>			
Women, especially Young women and girls	Key primary beneficiary seeking quality health services closer to their village/ town	<ul style="list-style-type: none"> <li>– Quality health services closer to village</li> <li>– Better medical assistance for gynaecological diseases at the PHC/ CHC</li> <li>– Better RMNCH services closer to village including at SC, PHC, and CHC</li> <li>– Availability of gynaecologists and paediatrician</li> <li>– Improved diagnostic services – such as x-ray, ultrasound and laboratory tests</li> <li>– Gender sensitive Infrastructure provisions such as caring for privacy, separate toilets for women etc.</li> </ul>	English, Khasi, Garo	Community meetings	Timings based on community convenience
Poor and vulnerable population	Key primary beneficiary seeking quality health services closer to their village/ town	<ul style="list-style-type: none"> <li>– Quality health services closer to village</li> <li>– Easily accessible beyond regular OPD hours</li> </ul>	Khasi, Garo	Community meetings	Timings based on community convenience

**Table 1: Stakeholder Analysis**

Stakeholder Group	Key Characteristics	Stakeholder Interest	Language Needs	Preferred Means of Communication	Specific needs
		<ul style="list-style-type: none"> <li>- Improved diagnostic services at affordable cost</li> <li>- Availability of free medicine</li> </ul>			
Village Health and Sanitation Committees (VHSCs), Health committees associated with HCFs, ASHAs, and ANMs	Institutions and individuals with community linkage involved in outreach services of health	<ul style="list-style-type: none"> <li>- Better RMNCH services in the village with improved linkages with PHCs/ CHCs</li> <li>- Improved assistance for gynaecological diseases at the PHC/ CHC</li> </ul>	English, Khasi, Garo	TV, Newspaper, Community meetings	Timings based on community convenience
Health Facility staffs including Doctors, Nurses, Paramedics, and other staffs including Workers associated with handling, transportation and disposal of BMW	Main service provider of health services at DH, CHC, PHC and SC level	<ul style="list-style-type: none"> <li>- Establishing an effective primary and secondary healthcare services with improved quality</li> <li>- Improved health facility infrastructure, supply of medicines, diagnostic services where needed, to serve better</li> <li>- better equipment and technologies</li> <li>- Improved reporting mechanism</li> <li>- Receiving support from superior authorities, especially technical support from general practitioners and specialists</li> </ul>	English, Khasi, Garo	Official communication, meetings/ workshops, email, Phone, social media e.g. WhatsApp etc.	Outside OPD timings – preferably in the afternoon
Representatives at local governing institutions e.g, ADCs, Village/	Key influencers of public opinion and also	<ul style="list-style-type: none"> <li>- Quality primary and secondary health care services</li> </ul>	English, Khasi,	Official communication,	Timings based on community



**Table 1: Stakeholder Analysis**

<b>Stakeholder Group</b>	<b>Key Characteristics</b>	<b>Stakeholder Interest</b>	<b>Language Needs</b>	<b>Preferred Means of Communication</b>	<b>Specific needs</b>
Town councils, and Traditional Leaders (Dorbar, Nokmas)	facilitators of other developmental resources to villages/ towns	in their area	Garo	leaflets/ booklets etc Meetings/ workshops	convenience
Key officials of Department of Health and family Welfare including NHM, Directorate of Health (MI), Directorate of Health (H&FW), and Directorate of Health (Research)	Main decision makers at State level for provision of various health services in the state	- Quality primary and secondary health care services in the target areas and facilities - Smooth implementation of project activities	English	Official communication, meetings/ workshops	Official working hours
Key officials of other line departments/ institutions involved in provision of associated services e.g. State pollution control board, Social Welfare and Tribal Development Department, Women and Child Development Department, Education Department	Main decision makers at State level for implementation of various schemes and provision of various services in the state	- Quality primary and secondary health care services in Meghalaya -	English	Official communication, meetings/ workshops	Official working hours
Elected Representatives	Main policy makers influencing health services; and key influencers of community opinion	- Quality primary and secondary health care services in Meghalaya -	English, Khasi, Garo	Official communication, Meetings/ workshops	Official working hours

### **3 STAKEHOLDER ENGAGEMENT PROGRAM**

#### **3.1 Purpose of the Stakeholder Engagement Program**

The MHSSP project under preparation in accordance with World Bank's Environment and Social Framework (ESF). In compliance with its requirements under ESS10 on 'Stakeholder Engagement and Information Disclosure', this plan has been developed to guide the engagement of various project stakeholders, including affected persons with the project during its life cycle, spell the strategies and approaches that would be in place to ensure that all stakeholders are informed a priori about all proposed project activities and their impacts in a culturally appropriate manner and mechanisms that would be developed by the project to systematically seek their feedback.

ESS10 recognises that effective engagement with the stakeholder can significantly improve the project outcomes and their sustainability through better community acceptance and ownership, enhance the environmental and social sustainability of projects, and hence make a significant contribution to successful project implementation.

This SEP shall serve the following purpose:

- Identify and analyse critical stakeholders of the project. Identify those that are affected and/or able to influence the project and its activities,
- Plan on how the engagement with stakeholders will take place,
- Conduct consultations with project stakeholders and provide reports on the results of the consultations prior the appraisal stage,
- Enhance and/or strengthen the grievance/resolution mechanism for stakeholders making them able to raise their concerns about the project,
- Define reporting and monitoring procedures to stakeholders to ensure the effectiveness of the SEP and periodic review of SEP based on results and findings.

Apart from the requirements under ESS10, this SEP also fulfils the requirements for information disclosure and stakeholder consultation prescribed under two major legislations of the government of India. These are:

- Right to Information Act of 2005
- Environmental Impact Assessment Notification (EIA) of 2006 (including all subsequent amendments) as notified by Ministry of Environment, Forests and Climate Change, GoI

The Right to Information Act, 2005 is a progressive rights-based accountability and transparency enforcement mechanism available to citizens which allows them to seek information related to government programs in personal or larger public interest and mandates the provision of this information within a stipulated timeframe. The Act is implemented in states through the office of the State Information Commissioners and Information officers designated for each public office. It makes the public offices and duty-bearers liable to providing correct and detailed information demanded by the citizen within designated timeframes, with mechanisms for appeals and sanctions if information provided is inadequate or incorrect.

The Environmental Protection Law also recognizes the right of citizens to live in a healthy environment -protected from any adverse environmental impacts and provides detailed protocols and guidance on environment management. It also provides citizens the right to environmental information as well as to participate in developing, adopting, and implementing decisions for managing environmental impacts. It also has provisions for public hearing during the process of project planning to ensure public discussion during project implementation and makes it obligatory for project authorities to incorporate suggestions received from the citizens.

The engagement of stakeholders has already commenced as part of the project preparation. This will continue throughout the project lifecycle, starting as early as possible and continuing throughout planning and installation activities and through the technical advisory components. The nature and frequency of the engagement will be tailored to relevant groups, issues and sub-projects. Details of the planned stakeholder engagement activities (including disclosure and consultation) are included in the following two sections.

### 3.2 Stakeholder Engagement and Information Disclosure Strategy

There are a variety of engagement methods used to build relationships, gather information, consult, and disseminate project information to stakeholders. This includes formal communication by DOHFW to various stakeholder groups (other than community groups), conduct state level workshop inviting various stakeholders including from civil society, media and academia; and disclosure at DoHFW website. The consultation process will involve inclusive methods, inform about project activities and update, solicit feedbacks, document the process, and communicate follow-up. The timing of stakeholder engagement is broken down by stakeholder and project phase, as provided in Table-2 below. Engagement and consultation will be carried out on an ongoing basis as the nature of issues, impacts, and opportunities evolve.

**Table 2: Stakeholder Consultation Process**

<b>Target stakeholders</b>	<b>Information to be disclosed</b>	<b>Proposed engagement &amp; disclosure method</b>	<b>Timing of Engagement</b>	<b>Responsible Parties</b>
Community groups including minority population and public at large	Project scope Key project objectives Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Community meetings, Surveys	Design Phase Implementation Phase	PMU CMO HCF\
Elderly population and persons with disability	Project scope Key project objectives and Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Community meetings, Surveys	Design Phase Implementation Phase	PMU CMO HCF
Women, especially Young women and girls	Project scope Key project objectives and Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Community meetings, Surveys	Design Phase Implementation Phase	PMU CMO HCF
Poor and vulnerable population	Project scope Key project objectives and	Community meetings, Surveys	Design Phase	PMU CMO HCF

<b>Target stakeholders</b>	<b>Information to be disclosed</b>	<b>Proposed engagement &amp; disclosure method</b>	<b>Timing of Engagement</b>	<b>Responsible Parties</b>
	Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.			
Health committees associated with HCFs, ASHAs, and ANMs	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Official communication, meetings/ workshops, Surveys	Design Phase Implementation Phase Completion stage	PMU CMO HCF
Health Facility staffs including Doctors, Nurses, Paramedics, and other staffs including Workers associated with handling, transportation and disposal of BMW	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Official communication, meetings/ workshops Correspondence by email, phone, social media tools Surveys	Design Phase Implementation Phase Completion stage	PMU CMO HCF
Representatives at local governing institutions e.g., ADCs, Village/ Town councils, and Traditional Leaders	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Official communication, meetings/ workshops	Design Phase Implementation Phase Completion stage	PMU
Key officials of Department of Health and family Welfare including NHM, Directorate of Hospital and Medical Education (HME), and Directorate of Health Services (DHS)	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Official communication, meetings/ workshops	Design Phase Implementation Phase Completion stage	PMU
Key officials of other line departments/ institutions	Project Information Key project objectives and components Broad set of project	Official communication, meetings/ workshops	Design Phase Implementation Phase Completion	PMU

<b>Target stakeholders</b>	<b>Information to be disclosed</b>	<b>Proposed engagement &amp; disclosure method</b>	<b>Timing of Engagement</b>	<b>Responsible Parties</b>
involved in provision of associated services e.g. State pollution control board, Social Welfare and Tribal Affairs Department, Women and Child Development Department	activities E & S documents – ESMF, SEP, ESCP etc.		stage	
Elected Representatives	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	Official communication, meetings/ workshops	Design Phase Implementation Phase Completion stage	PMJU
NGOs/ CBOs; Media and Academia	Project Information Key project objectives and components Broad set of project activities E & S documents – ESMF, SEP, ESCP etc.	meetings/ workshops	Design Phase Implementation Phase Completion stage	PMU CMO

A list of stakeholder consultations already undertaken during the design phase is summarised in the Annex-1 of the report.

### **3.3 Strategy to incorporate the view of vulnerable groups**

During preparation, the views of the vulnerable groups are sought through virtual consultations with representative organizations/ institutions and NGOs/ CBOs working with them given the Covid19 situation and associated travel restrictions, social distancing and other advisories on community gathering etc. This included consultations with NGOs and CBOs working with women’s groups for understanding women’s concerns. Similarly, NGOs/ CBOs working with disabled population, youths, poor and vulnerable population and health sector to understand their concerns, consultation with Khasis ADC, Garos ADC and Jayantias ADC is to understanding concerns of tribal population living in different parts of the state including in remote and hilly areas. In addition, consultations with sample HCF staffs were also undertaken to understand the issues and concerns of the vulnerable community and the service providers in a virtual manner during the design phase to inform project design. While these consultations could not be directly with the target population during project design phase and will be undertaken during implementation phase. Consultation will also be conducted as part of the social and behaviour change communication and with patients during visit to

HCFs through patient satisfaction surveys to voice their feedback on level of satisfaction as well as areas of improvement.

Additional vulnerable groups on this project may be identified during future stages of community engagement, and the plan will be revised accordingly to reflect this identification of new stakeholders.

The project will inherently benefit vulnerable groups by increasing and improving the access opportunities to the health services in the state. However, the project will need to pay special attention in order to address any potential barriers to the most vulnerable groups to meaningfully participate in the project including using local ethnic languages such as Khasis, Garo, and Pnar etc. for some of the community engagement activities with local ethnic groups.

### 3.4 Timelines

The current information on the project timelines are still being discussed and finalised. Hence, the timeline will be updated once the project design is further finalized.

### 3.5 Review of Comments

Comments, suggestions, clarifications and other information collected will be documented in consultation records, and at the next engagement opportunity, a summary of how they were taken into account will be reported back to the stakeholder group.

This document includes details of the consultations undertaken as part of the project preparation phase, including key discussion points and recommendations to respond to stakeholder feedback in Annex 1. It also includes a summary of all parties and individuals consulted during project preparation. The project design and the Environmental and Social Commitment Plan (ESCP) of the project will be informed by the concerns voiced by the stakeholders, which will be updated over the project lifecycle.

### 3.6 Responsibilities for Implementing Stakeholder Engagement Activities

At the State level, PMU at the DOHFW shall have an Environment Safeguard Specialist and a Social Development Specialist. Both these specialists will be responsible for implementation of their respective E&S measures- including implementation of the Stakeholder Engagement Plan. At the district and HCF level, the DMHO and CMO will be responsible for implementing the SEP. To ensure that the stakeholder engagement plan is effective, DoHFW will hire, train, and deploy qualified personnel with good communication skills to undertake the stakeholder engagement, where needed in addition to the PMU personnel. Ensuring placement of suitable staff for social safeguards will be included in the ESCP as one of the commitments. The roles and responsibilities at different level of project implementation is present below.

Agency / Individual	Roles and Responsibilities
Project Director	<ul style="list-style-type: none"> <li>• Approve the content of the draft SEP (any revisions)</li> <li>• Approve prior to release, all IEC materials used to provide information associated with the project (communication material, PowerPoint, posters, leaflets and brochures, TV and radio insertions)</li> <li>• Approve and authorize all stakeholder engagement events and disclosure of material to support stakeholder engagement events</li> </ul>
Social Safeguard Specialist and	<ul style="list-style-type: none"> <li>• Provide overall guidance and monitoring supervision to the SEP process</li> </ul>

<b>Agency / Individual</b>	<b>Roles and Responsibilities</b>
Environmental Safeguard Specialist	<ul style="list-style-type: none"> <li>• Prepare and provide appropriate SBCC, IEC and communication material, information required to be disclosed to different stakeholder categories</li> <li>• Finalize the timing and duration of SEP related information disclosure and stakeholder engagement</li> <li>• Orient the district and HCFs staff on SEP and requirements for its operationalization</li> </ul>
District and HCF	<ul style="list-style-type: none"> <li>• Prepare and customize to district requirements the IEC and communication material provided by the PMU and the information required to be disclosed to different stakeholder categories</li> <li>• Ensure that all material/ strategies developed are culturally appropriate and available in a easily comprehensible form to stakeholders (based on their profile and their information needs). Finalize the timing and duration of SEP related information disclosure and stakeholder engagement</li> <li>• Participate either themselves, or identify suitable representative, during all face-to face stakeholder meetings</li> <li>• Review and sign-off minutes of all engagement events; Maintain the stakeholder database.</li> <li>• Assure participation/ inclusion of stakeholders from vulnerable groups</li> </ul>

### 3.7 Proposed Budget for Stakeholder Engagement Plan

A proposed indicative budget for the stakeholder engagement activities is outlined below:

<b>Table 4: Indicative Budget for SEP*</b>	
<b>Activity</b>	<b>Proposed Budget (INR)</b>
SEP Updating and Auditing (consultant)	10,00,000
General Expenses for SEP implementation	50,00,000
Expenses related to Stakeholder Engagement activities (@20 lakhs x 5 year)	100,00,000
Additional services on stakeholder engagement (consultants, other expenses) (@10 lakhs x 5 year)	50,00,000
<b>Total</b>	<b>210,00,000</b> <b>~300,000 USD</b>
* Note: Separate budget for strengthening GRM system is included in ESMF	

#### 4 GRIEVANCE REDRESS MECHANISM (GRM)

There is no dedicated grievance redress mechanism (GRM) system in place for DoHFW. The existing grievance redress mechanism (GRM) in Meghalaya is:

1. Using the Meghalaya Chief Minister's, WhatsApp platform for public grievance redress (using +91-9436394363 phone no.). People can submit their grievances directly to the Chief Minister's (CM) office using WhatsApp messages and monitored online (<http://megpgrams.gov.in/index.htm>). It is a step towards solving simple problems being faced by the people where people can lodge complaints/ grievances. The Chief Minister office has a dedicated team to service the grievances including screening, forwarding to particular Department concerned for taking up necessary actions to address the problems.
2. Department of Personnel and Administrative Reforms (DP&AR), government of Meghalaya also have centralised public grievance redress mechanism whereby one can register their grievances online and track the same for its redressal at <http://megpgrams.gov.in/index.htm>. Grievances received by this online system is then screened and forwarded to respective department/ directorate/ agencies for addressing. The Meghalaya Public Grievance Redressal & Monitoring System (megPGRAMS) is a web based application which facilitates Department /Directorate /District Collectors to receive grievances lodged, forwarding to concerned department /directorate for redressal and promotes easy monitoring of grievances received online / offline or received through the call centre of the Meghalaya Integrated Information Services (MIIS - <http://mii.nic.in/>). The nodal officer is placed at the MIIS to screen the grievances and forward it to respective department/ directorate/ districts and other officials. The MIIS Citizen Help Desk has been created by the Government of Meghalaya to assist citizens in quickly and easily reporting a problem, requesting a service, asking a question or filing a complaint. A citizen can register his grievance by using any of the following modes: (a) Written Request: Submitting his/her Written Grievance application on paper at any of the DIPR offices located across the state; (b) Online Interface: Submitting the grievance application online using the web interface of the new Grievance Redressal System; (c) Calling Toll-Free Helpline: Citizen can also call a toll-free Grievance Redressal helpline to register his/her grievance with the department; (d) Grievance filed by email - Citizens can email their grievances directly to the Public Grievance Officer(s) on a dedicated email id. This mail inbox will be monitored on a daily basis.

If citizens provide their mobile number while registering their grievance application, they can get an acknowledgment via SMS containing the Unique Registration Number of their Grievance. They can also check the status of their Grievance request by sending an SMS query containing the Unique Application number.

However, it was felt necessary to establish a project level GRM keeping in mind that the GRM system shall become a dedicated GRM for DoHFW. This will be undertaken in the first six months of the project being effective. Meanwhile the existing GRM system using megPGRAMS or CM's office WhatsApp platform will be used by all stakeholders including general public, project beneficiaries and health care staffs. The project GRM will be supported both by a traditional and technology-based approach, for early resolution of complaints. In addition, at the HCF construction sites, labor specific GRMs will be established and the details of the same is provided in Labor Management Procedure (LMP) (Ref. Annex-II). The detailed composition of the GRM and the processes to be followed by complainants have been elaborated in the SEP. Other social accountability measures such as patient satisfaction surveys, citizen scorecard/ report card or health committees scorecard/ report card will be used for acquiring feedback on performance and recording citizens' recommendations.



## 4.1 Objectives of GRM

The main objective of a Grievance Redress Mechanism (GRM) is to assist to resolve complaints and grievances in a timely, effective and efficient manner that satisfies all parties involved. Specifically, it provides a transparent and credible process for fair, effective and lasting outcomes. It also builds trust and cooperation as an integral component of broader community consultation that facilitates corrective actions. Specifically, the GRM:

- Provides affected people with avenues for making a complaint or resolving any dispute that may arise during the course of the implementation of projects;
- Ensures that appropriate and mutually acceptable redress actions are identified and implemented to the satisfaction of complainants; and
- Avoids the need to resort to judicial proceedings (at least at first).

Grievances raised by stakeholders will need to be managed through a transparent process, readily acceptable to all affected communities and other stakeholders, at no cost and without any retribution. The GRM will work within the existing national and state's legal and cultural frameworks and will provide an additional opportunity to stakeholders and interested parties to resolve their project specific grievances at the local, project, city or state level. The key objectives of this GRM will be:

- Ensure availability of offline as well as online mechanisms which are simple to use and accessible by all the categories of stakeholders and by people with differing levels of literacy and awareness
- To record, categorize and prioritize the grievances.
- Redress grievances via consultation, information disclosure, action with all stakeholders based on the nature of grievances received
- Inform the stakeholders about the action taken or information sought and ensure that the grievances are adequately addressed and resolved within a specified timeframe
- Provide a system of escalation to the higher level of any grievance that remains unresolved or unaddressed within the stipulated timeframe
- Provide an appellate authority within the project management set-up for handling appeals on grievances perceived as being unresolved by the complainant.

## 4.2 Roles and Responsibility

The Grievances will be handled at the DoHFW by the concerned official(s) designated for the GRM in the PMU using the mechanism (to be defined while developing) including the one forwarded from CM's public grievance system. The GRM includes the following steps:

**Step 0:** Raising and registering the grievances using various mechanism including through Help desk, online using internet, email, Walk-ins and registering a complaint on grievance logbook at healthcare facility or suggestion box at the HCFs/ hospitals.

**Step 1:** Grievance raised is screened and forwarded to respective administrative/ facility level for redressing

**Step 2:** Grievance discussed at the respective administrative/ facility level, and addressed

**Step 3:** If not addressed in stipulated period it is escalated to next level at CMHO at the district and finally the DoHFW

**Step 4:** Once addressed, feedback sent to the complainant

**Step 5:** If not satisfied, appeal to the other public authorities

Once all possible redress has been proposed and if the complainant is still not satisfied then they should be advised of their right to legal recourse.

### **4.3 World Bank GRS Framework**

In addition to the project GM, complainants have the option to access the World Bank's Grievance Redress Service (GRS), with both compliance and grievance functions.

Communities and individuals who believe that they are adversely affected as a result of a Bank supported PforR operation, as defined by the applicable policy and procedures, may submit complaints to the existing program grievance redress mechanism or the WB's Grievance Redress Service (GRS). The GRS ensures that complaints received are promptly reviewed in order to address pertinent concerns. Affected communities and individuals may submit their complaint to the WB's independent Inspection Panel which determines whether harm occurred, or could occur, as a result of WB non-compliance with its policies and procedures. Complaints may be submitted at any time after concerns have been brought directly to the World Bank's attention, and Bank Management has been given an opportunity to respond. For information on how to submit complaints to the World Bank's corporate Grievance Redress Service (GRS), please visit <http://www.worldbank.org/GRS>. For information on how to submit complaints to the World Bank Inspection Panel, please visit <http://www.inspectionpanel.org>.

## ANNEX-I: STAKEHOLDER CONSULTATIONS DURING PREPARATION

Below is the list of stakeholders consulted during the project design.

SL No	Name	Designation	Department/ Organization
<b>Line Departments and Agencies</b>			
1	Smti Mary Anne Kharbhih	Research Officer	Department of Social Welfare/women and Child/Tribal Affairs
2	Shri Dipul. R. Marak	Chief Executive Member	Garo Hills Autonomous District Council
3	Shri Thombor Shiwot	Chief Executive Member	Jaintia Hills Autonomous District Council
4	Shri Titosstarwell Chyne	Chief Executive Member	Khasi Hills Autonomous District Council
5	Shri J War	Executive Member	Khasi Hills Autonomous District Council
6	Shri Andy L Basaiawmoit	Under Secretary	Khasi Hills Autonomous District Council
7	Shri A.S. Suting	Officer on Special Duty	State Council of Science Technology and Environment
8	Smti Erisa Shilla	Assistant Environment Engineer	Meghalaya State Pollution Control Board
9	Shri J H Nengnong	Member Secretary	Meghalaya State Pollution Control Board
10	Shri. Batlang Sohliya MCS	CEO	Shillong Municipal Board
11	Shri S.Amse	Junior Engineer	Jowai Municipal Board
<b>Medical Association and Private BMW Collector</b>			
12	Shri Kitbok Marbaniang	Secretary	Meghalaya Disposal and Waste Management Society
13	Shri B. Marbaniang	President	Meghalaya Disposal and Waste Management Society
16	Dr. Yvette Phira	President	Meghalaya Medical Services Association
<b>Health Care Facilities</b>			
14	Dr. Bethel	I/C Infectious Disease and Cleanliness Committee	Tura Civil Hospital, Tura
18	Dr. Meenakshi R Sangma	I/c Superintendent	Tura Civil Hospital, Tura
15	Smti Sandra Kharsati	Environment Technician	Shillong Civil Hospital, Shillong
17	Dr. Nongbri	Surgeon Superintendent	Shillong Civil Hospital, Shillong
19	Dr. Waislin . K Marak	District Surveillance Officer	DMHO/ North Garo Hills
20	Dr Rezia. K. Sangma	Medical Officer	Resubelpara CHC
21	Dr Ibanri Syiem	Block Medical Officer	Mawkynew Block/CHC
22	Dr. Subhro Das	Medical Officer	Dangar PHC
23	Dr. Joan N Shullai	Medical Officer	Ladthalaboh UHC

24	Dr. Janet B Marwein	Medical Officer	Mawpat UHC
25	Dr. Mukta Miah	Medical Officer	Bhaitbari PHC
26	Dr. Chinglen Khomba	Medical Officer	Siju PHC
27	Dr Borbhuya	Medical Officer	Barato PHC
28	Dr. Apphira	Medical Officer	Madan Maroid PHC
<b>Traditional Community Heads</b>			
29	Shri Trusterly F Kharraswai	Executive Member RKS	Dangar
30	Shri Motior Rahman	Headman Bhaitbari/ Member RKS	Bhaitbari
31	Shri Danny Shadap	Headman /Member	Madan Kynsaw/Synjuk Waheh Shnong Ri Jaintia (Council of Headmen)
32	Shri . S. Kurbah	Headman	Phudmuri Mawlai
<b>Civil Society - CBOs and NGOs</b>			
33	Shri S Khonglam	Secretary Village Defence Party	Phudmuri
34	Shri S Sohlang	Executive Member	Dorbar Shnong Phudmuri
35	Smti B Mawlong	Member	Seng Longkmie Phudmuri (Women group)
36	Smti. M Lyngdoh	President	Seng Longkmie (Women group)
37	Smti E Kharmawphlang	Member	Seng Longkmie
38	Shri C Poh	Executive Member	Dorbar dong Phudmuri
40	Shri L Nengnong	General Secretary	Dorbar Phudmuri
42	Shri C Laloo	Programme Officer	Grassroot
43	Smti Salome Suchaing	Team Leader	Grassroot
44	Smti Memorial Khongshei	Senior Trainer	Grassroot
45	Smti M Ryntathiang	Senior Consultant	Voluntary Health Association of Meghalaya
46	Smti Joy Syiem	Team Member	North East Network
47	Shri Andrew Rajiv Lakiang	Programme Manager	Akhil Gandhian
48	Shri Manbha Laloo		Jaintia Hills Development Society
49	Smti Sunita Bareh	Programme Manager	Mih Myntdu Community and Social Welfare Association

## ANNEX-II: KEY ISSUES AND CONCERNS FROM STAKEHOLDER CONSULTATION

Stakeholder Group	Key Issues and Concern	Key Suggestions Received
Meghalaya State Pollution Control Board; Shillong Municipal Board; Jowai Municipal Board	<ul style="list-style-type: none"> <li>• Absence of Common Bio Medical Treatment Facility.</li> <li>• Intermittent monitoring of BMW of HCFs in all districts. And delayed reporting by the HCFs. Also, updates are inconsistent. Most BMW are not disposed as per the BMW Rules 2016 (amended 2018).</li> <li>• There is a lack of efficient human resource and technical support in maintenance of BMW equipment.</li> <li>• Lack of trained/sensitised municipal workers (BMW rules, environment protection)</li> </ul>	<ul style="list-style-type: none"> <li>• Common treatment facility is an urgent need in various districts and shall be explored.</li> <li>• HCF should have a designated person for BMW management, monitoring and reporting.</li> <li>• HCFs capacity to be built on in-depth understanding of BMW Rules 2016 (amendment 2018) to comply with the requirements</li> <li>• Support Municipal workers in terms of capacity building, information sharing/ refresher trainings etc.</li> </ul>
Private Waste Collector – <i>(The Meghalaya Disposal and Waste Management Society – A Private Waste collector approved by MSPCB, and Health Dept for collecting medical waste – mainly red bags)</i>	<ul style="list-style-type: none"> <li>• Waste load is too less for daily collection, and HCFs in remote areas have to wait for few weeks for waste to be collected to a weight that is heavy enough for the expenses spend on transport etc.</li> <li>• No standard fee for transport expenses and for disposal.</li> <li>• In absence of CTF, waste has to be transport to Assam where a private firm receives and dispose in its own plant.</li> <li>• Lack of Waste segregation during collection from HCFs.</li> </ul>	<ul style="list-style-type: none"> <li>• Other medical waste can also be added to reduce the storage time by the HCFs.</li> <li>• MoU should have a fixed rate</li> <li>• Cost of transport will be reduced if the State has its own treatment plant/recycling plant.</li> <li>• Need to ensure that waste is not mixed.</li> </ul>
Meghalaya Medical Services Association	<ul style="list-style-type: none"> <li>• IPHS norms are compromised in terms of human Resource, which impacts quality of services</li> <li>• Medical personnel serving in difficult areas do not receive any incentives or additional support</li> <li>• Quality assurance is hardly done at HCF level</li> <li>• There are HCFs that are neglected for an extensive period of time.</li> <li>• There are well performing HCFs that continue to receive same funding (limited scope for innovation and expansion)</li> </ul>	<ul style="list-style-type: none"> <li>• IPHS norms need to be understood and uniformly applied</li> <li>• Diagnostic equipment/ services required in remote HCFs.</li> <li>• HCFs in rural areas - DHs, CHCs, should be equipped with screening/ testing equipment for diagnosis and treatment.</li> <li>• Living quarters have to be upgraded if Medical Officers and HCF staff have to perform efficiently.</li> </ul>

Stakeholder Group	Key Issues and Concern	Key Suggestions Received
Health Care Facilities - District Hospitals, CHCs, PHCs and UHCs.	<ul style="list-style-type: none"> <li>• Lack of transparency in percolation of funds from State to Districts and HCFs, resulting in a lack of accountability of HCFs if performance is low</li> <li>• Many HCF buildings (especially the remote PHCs) are constantly facing problems of roof leakages and dilapidated windows, doors and floors. Leakages are so common, that HCFs in remote areas have become used to the seasonal shifting or stopping of specific services for repair.</li> <li>• HCF staff living in callous conditions during the rainy season, some are compelled to leave their living quarters resulting in the absence of 24x7 services.</li> <li>• There are no facilities for treatment of drinking water in many HCFs</li> <li>• Power supply is erratic and in bad condition leading to adverse impact on services to be provided – there have been instances when delivery has been conducted in torch lights</li> <li>• The electrical wiring in many HCFs are so old that computers/ printers/ Xerox machine encounters problems due to short-circuits. In many HCFs even earthing is not done.</li> <li>• Many villages under HCFs are not fully connected by roads to the facilities – especially in remote areas</li> <li>• Single ambulance in the HCFs especially in PHCs are not able to fulfil the transport needs of all patients. People have to hire private vehicle in their village to come to HCFs. Public transport is also non-existent in many of the remote areas throughout the day.</li> <li>• Phone and internet network connectivity is erratic in remote areas. Some HCFs in remote areas go for days without network connectivity, especially during bad weather.</li> <li>• Most of the CHCs do not have the complete set of Specialists as</li> </ul>	<ul style="list-style-type: none"> <li>• Districts should be given more flexibility in managing projects, programmes through the HCFs. And utilisation reports to be submitted by HCFs.</li> <li>• Basic infrastructure needs repair, renovation and upgradation including for living quarters and with decent power management in HCFs for improving services.</li> <li>• Mechanism to be developed for additional ambulance/ resource for referral transport to support the HCF in transporting patients. Mapping of HCFs to be done for this and prioritized those which are in dire needs.</li> <li>• Filling human resource gaps is important to serve better. Also, in-service training system needs to be improved for health care providers.</li> <li>• Online data sharing/ documentation, indenting of medicines has been helpful to the HCFs which has reduce their travel time, however, they suffer due to bad network connectivity – any effort in improving network connection can hugely help in accessing the medicine in time and sending documentation and overall improving the quality of services.</li> <li>• Sub centres needs strengthening as being closure to community it can address issue of institutional deliveries.</li> <li>• RKS membership should be inclusive and requires capacity building in terms of understanding their role and responsibility and functioning of HCFs.</li> <li>• BMW management needs strengthening.</li> </ul>

Stakeholder Group	Key Issues and Concern	Key Suggestions Received
	<p>required. Lack of Anaesthesiologists in the State has also resulted in most CHCs inability to get their Operation Theatre functioning. Also, inadequate staffing poses challenge across the HCFs.</p> <ul style="list-style-type: none"> <li>• The Rogi Kalyan Samitis (RKS) at the HCF level have become more significant as its roles and powers are increased. However, awareness about their role and in absence of any capacity building it remains non-functional and have not been able to support the HCF as desired. Also, RKS should have more participation from vulnerable population.</li> <li>• There is no established GRM in the Department that can connect the HCFs in addressing grievances. Also, most HCFs do not have an any Internal Complaints Committee to address sexual harassment in the workplace.</li> <li>• BMW in Urban Health Centres is extremely difficult since they are mostly located in rented locations, they are not allowed to construct sharp pits, soak pits, and deep burial pits.</li> <li>• Most CHCs and PHCs burn their BMW such as PPEs, gloves, and masks etc. Some PHCs bury the same in the deep burial pit.</li> <li>• Except in Shillong, where COVID waste is burnt in the Crematorium, majority of Covid care centre in rural areas burn the waste in municipal grounds/ sites away from the main residential area.</li> </ul>	
<p>Rogi Kalyan Samiti (RKS) Members (Bhaitbari PHC, Dangar PHC, Madan Maroid PHC)</p>	<ul style="list-style-type: none"> <li>• Chairperson of RKS being an Official of the State and is responsible for the Block Development activities, and is also chairing the RKS of other HCFs, hence, it is challenged with time and s/he could barely attend the meetings or visit the RKS and the HCF regularly.</li> <li>• Women members (mostly teachers and Anganwadi Workers) are generally present but are not so proactive given limited knowledge about their roles.</li> </ul>	<ul style="list-style-type: none"> <li>• Include RKS members in planning, review/ update and project implementation meetings.</li> <li>• Role and responsibility of RKS need to be reviewed and members need to be made aware of the same.</li> </ul>

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	<ul style="list-style-type: none"> <li>Awareness of HCF functioning is limited among RKS members as well as the role to be played by RKS for smooth and effective function of HCF.</li> <li>RKS committees meet quarterly or biannually which is less compared to the challenges that the HCF encounters from time to time.</li> </ul>	
<p>CBOs/ NGOs (North East Network; Voluntary Health Association of Meghalaya; Grassroot; Jaintia Hills Development Society; Mih Myntdu Community and Social Awareness Association; Akhil Gandhian)</p>	<ul style="list-style-type: none"> <li>Health Infrastructure is very poor especially in remote areas. In most HCFs in remote areas, laboratory, labour rooms, toilets are quite run-down and mostly non-functional.</li> <li>Manpower is usually not present in the Health Facilities as required.</li> <li>Institutional deliveries are less due to the inaccessibility of the people to reach the PHC/ CHC on time.</li> <li>Cases of domestic or sexual violation remains under reported and women continue to have less seeking behaviour when it comes to their own personal health. rural men who earn on a daily wage basis are less likely to visit HCF, unless they are extremely ill and need hospitalisation.</li> <li>At places, RKS can be political in nature (community political dynamics), there is less women participation in these committees (women members who are present are usually silent).</li> </ul>	<ul style="list-style-type: none"> <li>Upgrade to adequate supply of basic amenities such as water, electricity, living quarters to be also upgraded and fit for habitation.</li> <li>Community engagement to be enhanced- through public hearing and dialogues.</li> <li>UHCs should be extended with more support in terms of space, resources for emergency, BMW management etc.</li> <li>HCF staffs need to be oriented in gender concepts, gender-based violence and relevant issues related to gender.</li> <li>Soft skills of HCF staffs to be enhanced through sensitising, training and capacity building specially to comfort rural patients.</li> <li>HCF activities to be assessed through local /village level committees in terms of building transparency and trust.</li> <li>HCF committees such as RKS should be more inclusive and also include differentially abled persons.</li> </ul>
<p>Traditional Tribal Village Headmen</p>	<ul style="list-style-type: none"> <li>Manpower in the HCF is lacking especially in CHCs. Also, the availability of human resource in HCFs is not at par with the number of patients.</li> <li>The IEC used for programmes are so difficult to understand and tiresome to read.</li> </ul>	<ul style="list-style-type: none"> <li>Infrastructure and human resource in all HCFs require immediate attention.</li> <li>Review of essential list of medicines from time to time.</li> <li>IEC materials must be simple, easy to read, using local language and language that is friendly to women,</li> </ul>



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	<ul style="list-style-type: none"> <li>Remote places, villages in hilly terrain/ slopes face extreme hurdles in getting to health facility. They mostly rely on traditional forms of medicine.</li> <li>Though BMW are segregated at source; it is not properly monitored at disposal and HCF has no accountability even if it is not disposed properly.</li> </ul>	<p>children, adolescent, community etc.</p> <ul style="list-style-type: none"> <li>Any health programmes that are coming to the village should involve committees from the planning stage.</li> <li>HCF to be accountable for proper disposal of bio-medical waste.</li> </ul>
<p>Autonomous District Councils – (1) Khasi Hills ADC; (2) Jaintia Hills ADC; (3) Garo Hills ADC</p>	<ul style="list-style-type: none"> <li>Substandard system of Bio medical waste management.</li> <li>High incidence of early pregnancies and marriages in the communities, especially in the rural areas.</li> <li>Traditional system of medicine is yet to be acknowledged and promoted in a sustained manner.</li> </ul>	<ul style="list-style-type: none"> <li>Common Bio-medical waste treatment facilities to be promoted.</li> <li>Integrate the traditional systems of medicines into the larger health care delivery of the State by linking traditional practitioners with HCFs.</li> <li>Mapping of Traditional Healers in the State so as to ensure that Traditional Practitioners who receive certification are genuine and people who seek treatment from them are assured accountability.</li> <li>Adolescent health needs in-depth understanding and research and should result in implementation of a programme which is suitable to rural and tribal youth.</li> </ul>
<p>Department of Social Welfare (Women and Child Development, Social Justice and Empowerment, Tribal Affairs and Minority Affairs)</p>	<ul style="list-style-type: none"> <li>Networking and linkage with HCFs other than the nearest HCF, yet to be established.</li> </ul>	<ul style="list-style-type: none"> <li>Training of HCF Staff on gender and gender-based violence needed.</li> <li>Strengthening of Adolescents health programme to include psychosocial support and coping skills of young people.</li> </ul>